

## Message Text

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ORIGIN ACDA-10

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 EUR-12 H-02 INR-07

IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 TRSE-00 DODE-00 NSC-05

USIE-00 INRE-00 SSO-00 NSCE-00 /086 R

DRAFTED BY ACDA/IR:LFISCHER:SHC

APPROVED BY PM:GVEST

JCS:LKEARNEY

ACDA:JLEHMAN

OSD:JWADE

NSC:RBOVERIE

C:JMONTGOMERY

S/S- MR. ORTIZ

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O R 192218Z MAY 76

FM SECSTATE WASHDC

TO USDEL MBFR VIENNA IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USMISSION NATO

USNMR SHAPE

USCINCEUR

S E C R E T STATE 123397

E.O. 11652:GDS

TAGS:PARM, NATO, MBFR

SUBJECT:MBFR: DRAFT GUIDANCE FOR ROUND IX

DELIVER DURING WORKING HOURS

1. FOLLOWING IS GUIDANCE FOR THE USE OF THE MBFR DELEGATION. ITS SUBSTANCE MAY ALSO BE PASSED TO THE AHG.

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2. OPTION III: THE US DELEGATION SHOULD CONTINUE TO PRESS FOR EASTERN ACCEPTANCE OF THE WESTERN REDUCTION PROPOSAL OF DECEMBER 16, OFFERING TO REDUCE AND LIMIT SELECTED US NUCLEAR ELEMENTS IN ADDITION TO PHASE I REDUCTION OF 29,000 US SOLDIERS IN RETURN FOR EASTERN AGREEMENT TO THE COMMON CEILING AND TO WITHDRAWAL OF A SOVIET TANK ARMY. THE DELEGATION SHOULD CONTINUE TO EMPHASIZE THAT, GIVEN THIS ADDITIONAL PROPOSED WESTERN REDUCTION, WHAT THE WEST IS NOW OFFERING IS AT LEAST COMMENSURATE WITH WHAT IT IS ASKING OF THE EAST, TAKING INTO ACCOUNT THE IMPACT OF FORCE LIMITATIONS, THE EXISTING DISPARITY IN FORWARD DEPLOYED FORCES, AND THE UNALTERABLE SOVIET GEOGRAPHIC ADVANTAGE.

3. EASTERN PROPOSAL OF FEBRUARY 19: US NEGOTIATORS SHOULD CONTINUE TO POINT OUT THE SERIOUS SHORTCOMINGS OF THE EASTERN PROPOSAL OF FEBRUARY 19 FROM THE VIEWPOINT OF WESTERN INTER-

ESTS, WITHOUT, HOWEVER, FORMALLY REJECTING THE PROPOSAL IN ITS ENTIRETY. THEY SHOULD POINT OUT TO THE EAST THAT THE FEBRUARY 19 PROPOSAL IS NOT OF THE SAME SIGNIFICANCE AS THE WESTERN DECEMBER 16 PROPOSAL AND THAT THE NEXT MOVE IS STILL UP TO THE EAST. AT THE SAME TIME, US NEGOTIATORS SHOULD CONTINUE TO EXPLORE WHETHER THERE IS FLEXIBILITY IN THE OVERALL EASTERN REDUCTIONS POSITION.

4. DEFINITIONS AND DATA: THE DELEGATION SHOULD CONTINUE TO PRESS THE EAST TO PROVIDE DATA ON WARSAW PACT FORCES. AS REGARDS THE ISSUE OF FORCE DEFINITIONS, I.E., THE QUESTION OF WHAT FORCES SHOULD BE COUNTED FOR REDUCTIONS OR LIMITATIONS, THE US SHOULD MAINTAIN AND PRESS FOR ACCEPTANCE OF THE NATO POSITION, REFLECTED IN NATO GROUND AND AIR FORCE DATA, THAT A DEFINITION SHOULD INCLUDE ALL ACTIVE DUTY MILITARY PERSONNEL IN THE AREA OF REDUCTIONS AND ONLY SUCH PERSONNEL, EXCLUDING ALL CIVILIANS, RESERVISTS AND PERSONNEL OF OTHER UNIFORMED ORGANIZATIONS EQUIPPED WITH WEAPONS. THE DELEGATION SHOULD CONTINUE TO OPPOSE EASTERN EFFORTS TO EXCLUDE CERTAIN ACTIVE DUTY WARSAW PACT SERVICEMEN FROM A DEFINITION ON WHATEVER GROUNDS INCLUDING THE EASTERN CONTENTION THAT THESE PERSONNEL ARE PERFORMING SERVICE SUPPORT FUNCTIONS PERFORMED BY CIVILIANS IN THE

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WEST. THE WEST SHOULD CONTINUE TO MAINTAIN ITS POSITION ON DEFINING GROUND FORCE VS AIR FORCE PERSONNEL.

5. IN PRESSING THE EAST TO PROVIDE DATA, WESTERN NEGOTIATORS SHOULD SEEK TO OBTAIN AS MUCH DETAIL AS POSSIBLE ABOUT THE DATA THE EAST MIGHT TABLE AND SHOULD NOT COMMIT THEMSELVES TO PROVIDE ANY NEW DATA OR TO A PARTICULAR MODE FOR DATA EXCHANGE PENDING REVIEW, AS DESCRIBED BELOW. ALLIED

NEGOTIATORS ARE NOW AUTHORIZED BY NATO TO TABLE PRESENTLY AGREED NATO TOTALS FOR NATO AND WARSAW PACT GROUND AND AIR FORCE MANPOWER IN THE EVENT OF A SERIOUS RECIPROCAL DISCUSSION OF DATA WITH THE EAST. WHEN THE DELEGATION BELIEVES THE EAST IS PREPARED TO ENTER INTO SUCH A SERIOUS DISCUSSION AND BEFORE MAKING ANY FURTHER COMMITMENT TO PROVIDE ADDITIONAL DATA, IT SHOULD PROVIDE THE USG AN ASSESSMENT, INCLUDING ITS RECOMMENDATIONS AS TO WHETHER OVERALL TOTALS ON WESTERN GROUND AND AIR PERSONNEL SHOULD BE DISCLOSED TO THE EAST AND WHETHER SUCH TOTALS SHOULD BE DISCLOSED WHEN THE EAST PROVIDES DATA OR AFTER EASTERN DATA HAS BEEN RECEIVED AND REVIEWED. THE USG BELIEVES THAT, AS A GENERAL PRINCIPLE, THE WEST SHOULD NOT PROVIDE FURTHER DATA ON EASTERN FORCES. ALLIED NEGOTIATORS SHOULD NOT PROVIDE DISAGGREGATION OF THE TABLED DATA TO THE EAST WITHOUT FURTHER USG OR NAC APPROVAL.

6. IF THE EAST DOES TABLE DATA BUT THIS DATA DOES NOT CLEARLY SHOW THE TOTAL FOR ALL WARSAW PACT ACTIVE DUTY

MILITARY PERSONNEL IN THE AREA, THE DELEGATION SHOULD PRESS THE EAST TO TABLE COMPLETE DATA ON SUCH PERSONNEL. IF THE EAST TABLES A NUMERICAL TOTAL WHICH PURPORTS TO COVER ALL WARSAW PACT ACTIVE DUTY MILITARY PERSONNEL IN THE AREA AND WHETHER OR NOT THIS EASTERN TOTAL APPROXIMATES OURS, THE DELEGATION SHOULD ATTEMPT TO OBTAIN A FULL EASTERN EXPLANATION TO ENABLE US TO OBJECTIVELY EVALUATE THEIR SUBMISSION.

7. IF THE EAST DOES TABLE DATA, DURING DISCUSSION OF THIS DATA WITH THE EAST, US NEGOTIATORS SHOULD ADHERE TO CURRENT NATO ESTIMATES OF WARSAW PACT STRENGTH AND SHOULD  
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NOT AGREE TO LOWER TOTALS. AFTER EXAMINATION OF WARSAW PACT DATA IS CONCLUDED, THE DELEGATION SHOULD MAKE ITS ASSESSMENT OF EASTERN DATA TO USG AND ITS RECOMMENDATIONS FOR FURTHER ACTION IN THIS REGARD. ROBINSON

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